

Message Text

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MBFR-04 SAJ-01 DODE-00 SS-15 NSC-10 ACDA-19 MC-02

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C O N F I D E N T I A L STATE 190292

E.O. 11652: GDS

TAGS: PFOR, PARM

SUBJECT: CSCE: CONFIDENCE BUILDING MEASURES (CBMS)

REFS: A. USNATO 4428; B. STATE 162304; C. USNATO 4408

GENEVA FOR CSCE DELEGATION

1. YOU MAY CONCUR IN DRAFT COVER NOTE FOR POLAD'S PAPER

(POLADS(73)14), PROVIDING THAT PARA (2)1 OF TEXT IS

REWORDED ALONG LINES MORE CONSISTENT WITH GUIDANCE CON-

TAINED IN PARA 2 OF STATE 162304, I.E., QTE ... THIS

DELEGATION IS PARTICULARLY CONCERNED THAT CSCE PROVISIONS

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FOR PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENT WOULD

ADVERSELY AFFECT MOVEMENTS OF FORCES OF NATO COUNTRIES FROM EUROPE TO CRISIS AREAS. IT IS ALSO CONCERNED THAT A CSCE PROVISION FOR PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS MIGHT IMPINGE UPON NEGOTIATION OF MOVEMENT CONSTRAINTS IN THE MBFR CONTEXT UNQTE.

2. WE WOULD PREFER NOT TO ADD SUGGESTION ALONG LINES OF UK REMARKS SEPTEMBER 18 (PARA 6, USNATO 4408, PARA 2 USNATO 4428) TO POLADS PAPER FOLLOWING PARA 6, TO THE EFFECT THAT AT OUTSET OF DISCUSSION OF CBMS ALLIES WOULD MAINTAIN HELSINKI POSITION ON MOVEMENTS WHILE US, IF IT CHOSE, COULD STAY SILENT. RATIONALE FOR OPPOSING THIS SUGGESTION IS THAT EXISTING LANGUAGE OF POLADS PARA 6

ALREADY GIVES AMPLE FLEXIBILITY FOR EACH ALLIED COUNTRY TO EXPRESS VIEWS ON ISSUE.

3. ON PARA 7 OF POLADS PAPER CONCERNING INCLUSION OF NAVAL AIR MANEUVERS (PARA 3 USNATO 4428), YOU MAY ACCEPT SUGGESTED IS LANGUAGE, AND SHOULD POINT OUT THAT US RESERVATIONS ON MOVEMENTS HAVE ALREADY BEEN EXPRESSED, AND THAT WE DO NOT INTERPRET IS LANGUAGE AS EXCLUDING

ANNOUNCEMENT OF AIR OR NAVAL MANEUVERS, AS WELL AS COMBINED OPERATIONS, AND ENVISAGE CRESTED CAP AS ONE ITEM WE WOULD ANNOUNCE UNDER THE RUBRIC OF MANEUVERS.

4. NORWEGIAN SUGGESTION TO NOTE IN POLADS PAPER THAT A MANEUVER OF BRIGADE OR MORE STRENGTH (INSTEAD OF DIVISION OR GREATER STRENGTH) COULD, OPPOSITE NORTHERN NORWAY, BE DESTABILIZING AND THUS SHOULD BE NOTIFIED (PARA 4, NATO 4428). WE DO NOT DISAGREE WITH ASSESSMENT THAT SUCH A MANEUVER COULD BE SEEN AS DESTABILIZING, BUT WE BELIEVE THAT TO INCORPORATE NORWEGIAN SUGGESTION IN POLADS PAPER COULD INVITE APPLYING STANDARD OF BRIGADE RATHER THAN DIVISION TO ALL OF EUROPE. FURTHER, PARA 9 OF POLADS PAPER -- WHICH NORWEGIAN SUGGESTION WOULD FOLLOW -- SETS DIVISION AS A YARDSTICK FOR INTERNAL ALLIED GUIDANCE IN PREPARATION OF NATIONAL LISTS RATHER THAN AS A STANDARD TO BE BROACHED TO THE EAST. THUS, WE DO NOT THINK NORWEGIAN

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SUGGESTION SHOULD BE INCORPORATED IN TEXT OF PAPER, ALTHOUGH WE WOULD NOT OBJECT TO IT AS A FOOTNOTE BY ONE OR MORE DELEGATIONS.

5. WE PREFER TO CONTINUE TO PRESS FOR ANNUAL NOTIFICATION OF MANEUVERS ON GROUNDS THAT THIS COULD PROVIDE GREATER CONFIDENCE FOR ALLIES AS WELL AS NEUTRALS THAN 60-DAY ADVANCE NOTICE. HOWEVER, IF CONSENSUS FORMS IN FAVOR OF

60-DAY ADVANCE NOTIFICATION, WE COULD ACCEPT THIS AS A
SECOND ALTERNATIVE TO BE INCORPORATED IN POLADS DRAFT,
BUT WOULD WISH TO GIVE QUESTION FURTHER CONSIDERATION
BEFORE DECISION ON WHICH TO PROPOSE IN CSCE.

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